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Debra A Green
Park County Clerk

**RESCINDING PARK COUNTY BOARD OF HEALTH ORDER NO. 20-07
ISSUING PARK COUNTY BOARD OF HEALTH ORDER 20-08 INCORPORATING
EXECUTIVE ORDER 2020-235 SUPERSEDING AND REPLACING EXECUTIVE
ORDERS CONCERNING PROTECT OUR NEIGHBORS AND SAFER AT HOME IN
THE VAST, GREAT OUTDOORS AND ESTABLISHING DIRECTIVES FOR THE
COVID-19 DIAL FRAMEWORK, ORDER 2020-237 REQUIRING INDIVIDUALS TO
WEAR FACE COVERINGS AND COLORADO PUBLIC HEALTH ORDER 20-36**

RECITALS

1. Park County Resolution No. 2009-09, established the Park County Public Health Agency pursuant to Section 25-1-506, C.R.S., designating the Board of County Commissioners of Park County as the Park County Board of Health ("Board of Health").

2. On March 10, 2020, the Governor of Colorado declared a state of Emergency related to the presence of COVID-19 in the State. The Colorado Department of Public Health and Environment has confirmed that COVID-19 continues to spread throughout the State of Colorado, and community transmission of the illness has been confirmed in Park County.

3. On March 13, 2020, the President of the United States declared a National Emergency due to COVID-19.

4. On March 19, 2020, Colorado Public Health Order 20-22 announced the closing of all bars, restaurants, theaters, gymnasiums, casinos, nonessential personal services facilities, and horse track and off-track betting facilities statewide.

5. On March 19, 2020, Park County declared a Local Disaster Emergency related to COVID-19.

6. On March 25, 2020, the Governor of Colorado issued Executive Order 2020-017 ordering all Coloradans to stay at home.

7. On April 6, 2020, the Governor of Colorado amended and extended Executive Order 2020-017 pursuant to Executive Order 2020-024.

8. On April 26, 2020, the Governor of Colorado rescinded Executive Order 2020-24 and issued Executive Order 2020-044, ordering all Coloradans to abide by Safer-at-Home restrictions.

9. On April 27, 2020, Colorado Public Health Order 20-24 was rescinded and Colorado Public Health Order 20-28 was issued. Colorado Public Health Order 20-28 was amended on May 4, 2020, May 8, 2020, May 14, 2020, May 26, 2020 and June 2, 2020.

10. On June 1, 2020, the Governor of Colorado issued Executive Order 2020-091, "Safer at Home and in the Vast, Great Outdoors." Executive Order 2020-091 directed the Executive Director of CDPHE to issue a new or amended PHO consistent with Executive Order

2020-091. Executive Order 2020-091 was amended and extended by Executive Orders 2020-123, 2020-142, 2020-144, 2020-170, 2020-199 and 2020-213.

11. On June 5, 2020, Colorado Public Health Order 20-28 was amended to be consistent to the directives of Executive Order 2020-091. Colorado Public Health Order 20-28 was further amended on June 19, 2020, June 30, 2020, July 30, 2020 and August 21, 2020.

12. On July 16, 2020, the Governor of Colorado issued Executive Order 2020-138, "Ordering Individuals in Colorado to Wear Non-Medical Face Coverings." Executive Order 2020-138 amends and extends Executive Orders 2020-039, 2020-067, 2020-092, and 2020-110 to protect Coloradans by requiring individuals in Colorado to wear a non-medical face covering over their nose and mouth when entering or moving within any public indoor space, subject to several exceptions.

13. The Executive Order Ordering Individuals in Colorado to Wear Non-Medical Face Coverings was amended and extended on August 14, 2020 by Executive Order 2020-164, on September 12, 2020 by Executive Order 2020-190, on October 11, 2020 by Executive Order 2020-219 and on November 2, 2020 by Executive Order 20-237.

14. On September 15, 2020, the Colorado Department of Public Health and Environment issued PHO 20-35, implementing the "Safer at Home Dial" which supersedes and replaces PHO 20-22, 20-24 and 20-28, as amended. The Safer at Home Dial consists of three levels that Colorado counties qualify for based on meeting three specific metrics.

15. On September 20, 2020, the Colorado Department of Public Health and Environment issued an Amended PHO 20-35. PHO 20-35 was further amended on October 23, 2020 and October 27, 2020.

16. On October 30, 2020, the Governor of Colorado issued Executive Order 2020-235, "Superseding and Replacing Executive Orders Concerning Protect Our Neighbors and Safer at Home in the Vast, Great Outdoors and Establishing Directives for the COVID-19 Dial Framework."

17. On November 2, 2020, the Colorado Department of Public Health and Environment issued PHO 20-36, which supersedes Amended PHO 20-35. PHO 20-36 includes COVID Dial – Individual Requirements and Covid-19 Dial Levels. The COVID-19 Dial consists of five levels that counties qualify for based on meeting three specific metrics. Counties will remain in a Dial level so long as they continue to meet the metrics in that level. If the county falls out of compliance with one or more of the metrics associated with that level, they will have two weeks to develop and implement mitigation strategies to get back into compliance with the metric.

18. As of the date of this Order, Park County is listed as "Blue – Safer Level 1: Cautious" as defined in PHO 20-36 and subject to the metrics and restrictions identified in PHO 20-36 and incorporated herein as an Appendix to this PHO 20-08.

19. Executive Orders 2020-044 and 2020-091 expressly allow a local public health authority to issue an order more protective of public health than Executive Order 2020-044. To the extent provisions in a local public health order are more protective of public health than the amended Executive Order 2020-044 and 2020-091, or any Colorado Public Health Order issued pursuant to an Executive Order, such provisions in the local public health order shall remain in full force and effect.

20. The age, condition, and health of a significant portion of the population in Park County places it at risk of serious health complications, including death, from COVID-19. Although most individuals who contract COVID-19 do not become seriously ill, persons with mild symptoms and asymptomatic persons with COVID-19 may place other vulnerable members of the public at significant risk. A large surge in the number of persons with serious infections can compromise the ability of the healthcare system, particularly in the high-country counties currently affected by community transmission, to deliver necessary healthcare to the public.

21. This Order is adopted pursuant to the legal authority set forth in Sections 25-1-506 and 25-1-508, C.R.S. Under these laws, the Park County Board of Health (the "Board") has the power to develop and promote public policies needed to secure the conditions necessary for a healthy community and the duty to investigate and control the causes of epidemic or communicable diseases and conditions affecting public health and to establish, maintain, and enforce isolation and quarantine, and in pursuance thereof, and for this purpose only, to exercise physical control over property and over the persons of the people within the jurisdiction of the Board as the Board may find necessary for the protection of the public health.

22. Park County is a large County, covering 2,166 square miles. Park County has a limited number of emergency medical service providers, fire protection service providers and Sheriff's Office personnel (collectively referred to herein as "public safety responders" or "emergency service providers"). Due to its vast geographic area and high altitudes, emergency service providers must travel substantial distances to remote locations. Distances, weather, remoteness, adverse road conditions and its small number of public safety responders, cause Park County's human emergency response resources to be extremely limited even under ordinary circumstances.

23. In the event of a pandemic, a fire or other natural disaster, Park County's emergency response resources are significantly taxed. Nonetheless, in such circumstances individuals in Park County, whether full time residents, part-time residents, or visitors, will call on emergency service providers in order to protect themselves, their families and their property.

24. Any circumstance that would reduce the already limited number of Park County public safety responders poses a significant health and safety risk to all Park County residents and visitors to Park County and threatens the health, safety and well-being of the residents of and visitors to Park County and those of/to neighboring Counties.

25. Public safety responders' exposure to COVID-19-positive individuals, if the public safety responders are unprotected, will necessarily reduce the number of public safety responders. This is because when exposed, in order to contain the spread of the disease, they must be

quarantined until a full incubation from possible exposure has elapsed (14 days since last known exposure) and it is determined that the first responder is not potentially infectious. If infected, the first responder could be out of service for longer than 14 days.

26. Moreover, Park County has no medical facilities except for one small clinic. All severe COVID-19 cases would need to be transported out of County and for long distances. Where helicopter transport is not available or safe, such transports would have to be done by Park County emergency service providers, which would reduce the number of public safety responders.

27. The Park County's public safety responders do not have the capacity and resources to adequately control, manage, police, and ensure the safety of these visitors and their impacts on Park County and its residents, including preventing visitors from gathering, disregarding social. Nor do Park County public safety responders have the capacity to provide services to persons needing assistance on recreation lands, or to do so safely without putting the personnel at risk to the virus.

28. The Board nonetheless recognizes that where a COVID-19 suppression plan approved by the Public Health Director exists and where Park County is capable of meeting the requirements for a local variance from part or all of the Governor's Executive Orders and Colorado Public Health Orders, as may be amended, it is appropriate to apply to the Colorado Department of Health and Environment for a variance. In the event approval is granted, then businesses and/or activities are subject to compliance with the Park County COVID-19 suppression plan.

29. On May 28, 2020, Park County applied to the Colorado Department of Public Health and Environment for a local variance and requested relief from certain provisions of the Safer at Home Executive Order D 2020 044 and PHO 20-28, as amended.

30. On June 7, 2020, Park County's variance request was approved with amendments in regard to community centers. Park County Community Centers are allowed to operate at 50% capacity to ensure a minimum of 28 square feet per person, and may not exceed 175 gathered in a confined indoor space at any given time, and may not exceed 250 people in an outdoor space.

31. On June 18, 2020, Park County applied to the Colorado Department of Public Health and Environment for a second local variance and requested relief from certain provisions of the Safer at Home Executive Order D 2020 091 and PHO 20-28, as amended.

32. On July 1, 2020, Park County's second variance request was approved.

33. To the extent any ambiguity exists between this Order and any statement made by Park County or others regarding the interpretation or effect of this Order, the express terms of this Order and the interpretation of the Public Health Director shall control.

34. For the avoidance of doubt, this Order controls over any executive order issued by the Governor of Colorado to the extent more restrictive than the executive orders thus far issued by the Governor of Colorado and the Colorado Department of Public Health and Environment.

ORDER

1. **Effective Area.** This Public Health Order No. 20-08 (“Order”) shall apply to all unincorporated areas of Park County, Colorado (including State and Federal public lands) and all incorporated (municipal) areas that do not have their own public health agency, to wit: Town of Alma and Town of Fairplay.

2. **Effective Date and Time, Limitations.** This Order is in effect until December 4, 2020.

3. **COVID-19 Dial.** Executive Order 2020-235 and PHO 20-36 are hereby incorporated herein and subject to the enforcement under Section 25-1-509, Colorado Revised Statutes, and the penalties stated herein.

4. **Ordering Individuals in Colorado to Wear Non-Medical Face Coverings Enforcement.** Executive Order 2020-237 is hereby incorporated herein and subject to the enforcement under Section 25-1-509, Colorado Revised Statutes, and the penalties stated herein.

5. **Variance Request and Approval.** The June 7, 2020 and July 1, 2020 Decisions of the Colorado Department of Public Health and Environment regarding Park County’s variance requests, as well as any future Decision of the Colorado Department of Health are hereby incorporated herein and subject to the enforcement under Section 25-1-509, Colorado Revised Statutes, and the penalties stated herein. All park County businesses and/or activities are subject to compliance with the Park County COVID-19 suppression plans.

6. **Purpose.** This Order is being issued to contain the spread of COVID-19 and limit the risks of dangerous health conditions from it, including without limitation containing the spread of the COVID-19 virus and preventing its further spread in Park County and protecting the health, safety and welfare of Park County residents, Park County public safety responders, and the public generally.

7. **Legal Authority.** This Order is adopted pursuant to the legal authority set forth in sections 25-1-506 and 25-1-508, Colorado Revised Statutes as well as all other applicable laws, rules, regulations, orders and declarations. Under this authority, the Board has the power and duty to investigate and control the causes of epidemic or communicable diseases and conditions affecting public health and to establish, maintain, and enforce isolation and quarantine and in pursuance thereof, and for this purpose only, to exercise physical control over property and over the persons of the people within the jurisdiction of the agency as the agency may find necessary for the protection of public health. Immediate issuance of this Order is deemed reasonable and necessary under the existing circumstances and necessary for the preservation of the public health, safety and welfare of Park County, its citizens and the general public.

8. **Most Restrictive Standards Control.** To the extent any State of Colorado and/or Federal orders or laws are more restrictive than what is set forth herein, such orders and laws control. Individuals should be aware that new orders from Governor Polis and the Colorado Department of Public Health and Environment (“CDPHE”) have been and continue to be issued

on matters related to the COVID-19 pandemic. All members of the public are responsible for following the Governor’s and CDPHE’s orders and local orders including this Order. Additionally, the Board may legally require and implement more restrictive standards, requirements, and orders for Park County than what the State of Colorado or the Federal government may require. To the extent this Order is more restrictive than orders from the State of Colorado or Federal government, this Order controls.

9. **Definitions:**

For purposes of this Order:

“Safer at Home and in the Vast, Great Outdoors” means Coloradans should stay at home or in the great outdoors away from others as much as possible and continue to limit social interactions from others not in their own household(s).

10. **General Information for all Persons.** The Board of Health strongly recommends that everyone within Park County comply with the Governor’s Safer-at-Home and in the Vast, Great Outdoors Order and Public Health Order 20-36.

Residents of Park County are strongly encouraged to use recreation lands in a manner that does not expose them to the risk of requiring assistance from public safety personnel, who may not respond to calls for assistance at all or in a timely fashion.


Residents of Park County who are at heightened risk from COVID-19 are strongly encouraged to stay at home.

These actions are some of the most available and effective tools to help slow the spread of the virus in our community - and, importantly, to reduce the number of potential deaths caused by COVID-19. By slowing the spread, we have a chance to protect our family, friends, and neighbors who are at risk for severe illness. In particular, this includes all adults over age 60 and anyone with an underlying health condition.

These actions will limit the cascading impacts on critical services due to high absenteeism if large numbers of workers become ill. This Order and actions will help public safety responders and other public safety and health care services continue to provide services for those who need them in the coming weeks and months. Collective action can save lives and is in support of the most vulnerable in our community. The more united we can be in preventing the spread the greater the benefit for the whole community.

11. **Penalties.** Failure to comply with this Order is subject to the fines contained in Sections 25-1-516 and 18-1.3-501, Colorado Revised Statutes, including a fine of up to five thousand (\$5,000).

ADOPTED this 5th day of November 2020, at a meeting of the Park County Board of Health.



Richard Elsner, Chairman



Mike Brazell, Commissioner



Ray Douglas, Commissioner

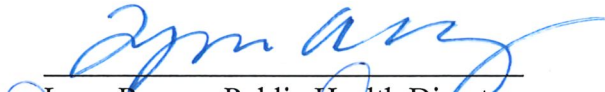
ATTEST:



Debra Green
Park County Clerk and Recorder



Received and Approved:



Lynn Ramey, Public Health Director



Tom McGraw, Sheriff

11/5/2020

Date

11/5/2020

Date

**APPENDIX
LEVEL BLUE: SAFER AT HOME CAUTIOUS**

1. The metrics for **Level Blue** are as follows:
 - a. New COVID-19 cases are at an incidence of no greater than 75 per 100,000 in a two-week period;
 - b. The percent of positive test results over a rolling 14-day average is no greater than 5%; and
 - c. Hospitalization rates are stable or declining in the preceding 14-day period.

2. Operating capacities, maintaining **Distancing Requirements** for non-household members, for designated sectors and activities in **Level Blue** are as follows:
 - a. **Public and private gatherings** are limited to no more than 25 individuals when not otherwise regulated as a specific sector or activity in Section III of this Order; except that effective October 23, 2020 gatherings in this level are reduced to no more than 10 individuals from no more than 2 households. Nothing in this Order prohibits the gathering of members living in the same residence.
 - b. **Non-Critical Office-based Businesses** may allow up to 50% of their employees to conduct in-person work that takes place outside a private residence.
 - c. **Non-critical Retail** may operate at 50% of the posted occupancy limit.
 - d. **Non-critical Manufacturing** may operate at 50% of the posted occupancy limit up to 175 employees, whichever is less, per room.
 - e. **Field Services** may operate, and real estate open houses must follow the **Indoor Event** requirements, including capacity limits.
 - f. **Personal Services** may operate at 50% of the posted occupancy limit, not to exceed 50 people, whichever is less, per room.
 - g. **Limited Healthcare Settings** may operate at 50% of the posted occupancy limit, not to exceed 50 people, whichever is less, per room.
 - h. **Restaurants** may operate at 50% of the posted occupancy limit indoors not to exceed 175 people excluding staff, whichever is less, per room.
Restaurants may also use any existing, licensed outdoor space for in-person dining with the same group limit of 10 and minimum spacing of 6 feet apart. **Restaurants** must have or obtain approval from their local government's permitting, building and fire code oversight agency for any new outdoor dining

space prior to use. Pursuant to **Executive Order D 2020 091**, as amended and extended, all on-premises licensees licensed under Articles 3, 4, and 5 of Title 44 of the Colorado Revised Statutes must cease alcohol beverage sales to end consumers for on-premises consumption and for takeout between 12:00 A.M. and 7:00 A.M. MDT each day; however, counties and municipalities may set more restrictive hours as they determine appropriate.

- i. **Smoking Lounges** may operate at 50% of the posted occupancy limit, not to exceed 25 people, whichever is less.
- j. **Houses of worship and Life Rites** may operate at 50% of the posted occupancy limit indoors not to exceed 175 people, whichever is less, per room excluding staff. For outdoor worship services, a house of worship must maintain 6 feet distance between non-household members and work with the appropriate local authority to obtain approval for the maximum number of individuals who may attend in the designated outdoor space.
- k. **Indoor Events** may be conducted at 50% of the posted occupancy limit not to exceed 175 people, whichever is less, per room excluding staff.
- l. **Outdoor Events** may operate at 50% of the posted occupancy limit not to exceed 250 people per designated activity or area.
- m. **Recreation, including Gyms, recreation centers and indoor pools** and outdoor recreation facilities, may open at 25% capacity, not to exceed 75 people, whichever is less, excluding staff per room indoors or per activity or area outdoors.
- n. **Organized recreational youth or adult league sports** may resume activities with no more than 50 players, excluding coaching staff and referees or umpires.
- o. **Outdoor Guided Activities** may be conducted at 50% capacity not to exceed 25 people, whichever is less.
- p. **Children’s Day Camps, Residential Camps, Youth Sports Day Camps and Exempt Single Skill-Building Youth Camps** may be conducted with no more than 25 participants indoors and 50 participants outdoors.
- q. **Casinos** may operate their slot machines at 50% of the posted occupancy limit not to exceed 175 people per room, whichever is less, excluding staff. Table games are not authorized to operate.
- r. **Critical Businesses and Critical Government Functions** may continue to operate without capacity limitations, but must follow the requirements in Section III.B and C of this Order.